

Accessible Life-saving Integrated Vaccine Equity

# Making the Vaccine Process Accessible: Understanding Legal Rights and Reducing Trauma in Missouri

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# **Accessibility for this Presentation**

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# **Accessibility for this Presentation**

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  - Ex. "This is Jessie, and..."
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- Please avoid using acronyms

# Welcome and About Us

### **Welcome and Introductions**

**Project ALIVE** (Accessible Life-saving Integrated Vaccine Equity) is a short-term (February-July 2022) focused effort to remove barriers to COVID-19 vaccinations for people with disabilities living in the rural areas of Missouri, Montana, and Arkansas.

The goal is to help those wanting a vaccine and needing support, to access one.

# **Population Focus of Project ALIVE**

Project ALIVE's focus is on:

• People with disabilities in rural areas of Missouri who desire a COVID-19 vaccine and experience barriers to access the vaccine

and

• People who are hesitant but are still open to getting vaccinated

# Disclaimer

Material presented does not constitute legal or clinical advice and is for informational purposes only. If you are seeking legal or clinical advice, please contact a qualified attorney or clinician.

### **Ground Rules**

- Maintain confidentiality
- Ask questions
- Have fun!!!

#### Do you have ground rules you'd like to suggest?

# **This Training Is An Overview**

This is to familiarize you with what we are presenting to Public Health agencies.

It will include:

- Reviewing legal obligations of vaccine sites
- Discussing ways to reduce trauma during the vaccination process
- Describing the Vaccine Site Checklist

# **Today's Objectives**

By the end of the training, you will be familiar with:

- Some of the legal rights of disabled people during the vaccination process
- The Vaccine Site Checklist
- Ways to reduce trauma for disabled vaccine recipients

#### Do you have any objectives to share?

# Vaccination Process Must be Accessible to People with Disabilities

Includes:

- Making an appointment online, by phone, and in person
- Checking in for the vaccine
- Waiting for the vaccine
- Receiving the vaccine
- Waiting after vaccine

# **Goal During the Vaccination Process**

Getting vaccinations to everyone with a disability who wants them in ways that are accessible and minimize trauma.

## What is NOT a Goal

A vaccine-seeker leaves a vaccination site because they were afraid, intimidated, confused, or overwhelmed.

OR

Authorities being called unnecessarily resulting in a vaccine-seeker ending up in jail or in an institution.

# Legal Obligations of Vaccine Sites to Disabled People

# Some Disability Civil Rights Laws that Apply to Vaccine Sites

The entire vaccination process must be accessible to disabled people under:

- Americans with Disabilities Act (ADA) 42 U.S. Code § 12102 et seq.
- Rehabilitation Act (Rehab Act) 29 U.S.C. § 701 et seq.

# **Definition of Disability**

Under the ADA, disabled people are individuals with a:

- Physical or mental impairment that substantially limits one or **more major life activities**
- Record of having such impairment
- Regarded as having an impairment

# **Definition of Disability**

Under the ADA Amendment Acts of 2008, major bodily functions include but are not limited to:

- Functions of the immune system;
- Normal cell growth; and,
- Digestive, bowel, bladder, neurological, brain, respiratory, circulatory, endocrine, and reproductive functions.

# **Definition of Disability**

Under the ADA Amendment Acts of 2008, major life activities include but are not limited to:

- Caring for oneself Walking
- Performing manual tasks
- Seeing
- Hearing
- Eating
- Sleeping

- Standing
- Lifting
- Bending
- Speaking
- Breathing
- Learning

- Reading
- Concentrating
- Thinking
- Communicating
- Working

# **Question for You**

Can you give examples of people protected under the ADA and Rehab Act?

## **Five Titles of the ADA**

Title I: Employment

Title II: State and Local Government Entities

Title III: Places of Public Accommodation

Title IV: Telecommunications

Title V: Miscellaneous

# Who has Obligations Under the ADA?

- State, county, municipalities have obligations under Titles I and II.
- Certain **private providers** have obligations under Titles I and III.

#### Today, we will discuss obligations under Titles II and III.

## **Rehabilitation Act**

Any recipient or subrecipient of federal funds has obligations under the Rehabilitation Act (Rehab Act).

These obligations are virtually identical to obligations under Title II of the ADA.

## **Government Entity Retains Obligations Under the ADA and Rehab Act**

A government entity cannot "contract away" Rehab Act or ADA obligations.

# **Obligations Under ADA Title II and Rehab Act**

Obligations include:

- Equally effective communication
- Non-discrimination in operations
- Program and facility accessibility

# **Vaccine Sites Have Obligations**

During:

- Online registration
- Phone registration
- Registration at site
- Vaccination areas
- Vaccination waiting areas

# **Types of Vaccination Sites**

Some types include:

- Pharmacies
- Doctor offices
- Hospitals
- Mobile sites
- Pop up sites

- Drive-through
- Mass vaccination sites
- At-home vaccinations

# **Equally Effective Communication**

During the vaccination process, vaccination sites must provide equally effective communication to people with:

- Hearing disabilities
- Visual disabilities
- Speech disabilities

# **Equally Effective Communication**

Equally effective communication is communication that is as effective for people with communication disabilities as people without disabilities.

# Auxiliary Aids and Services (Accommodations)

Auxiliary aids and services may be required to provide equally effective communication to people with communication disabilities

• Auxiliary aids and services are referred to as "accommodations"

# Effective Communication for People with Hearing Disabilities

Auxiliary aid and services (accommodations) could include:

- Sign Language interpreter
- Tactile interpreter (for people who are Deafblind)
- Oral interpreter
- Communication Access Real-time Transcription (CART)
- Written notes (under limited circumstances)

# **Effective Communication for People** with Visual Disabilities

Auxiliary aid and services (accommodations) could include:

- Readers
- Large print
- Screen reader compatible electronic material
- Braille

# **Effective Communication for People with Speech Disabilities**

Auxiliary aid and services (accommodations) could include:

- Communication boards
- Written notes
- Paper and pen
- Allowing additional time for appointments

# **Plain Language**

Plain Language is:

"communication that can be understood by the intended audience and meets the purpose of the communicator."

# Non-Discrimination in General Operations: Service Animals

These obligations include:

 Adopting and complying with a policy to allow service animals in all areas members of the public are allowed

# Non-Discrimination in General Operations: Service Animals

- Service animals are dogs and miniature horses that are trained to assist a person with a disability
- Service animals must be housebroken and under owner's control
- Emotional support animals are not required to be admitted but may be allowed

# **Questions for You**

#### **Service Animal Examples**

Who can provide an example of a situation where a service animal would be allowed at a vaccine site?

Who can give an example of a situation where an animal would not be allowed at a vaccine site?

### Non-Discrimination in General Operations: Surcharges

- Surcharges are prohibited.
- People with disabilities cannot be charged for an auxiliary aid or service (accommodation).

# **Questions for You**

#### Surcharge examples

Who can provide an example of a surcharge for people with disabilities that would be prohibited at a vaccination site?

Who can give an example of a surcharge on a person with a disability that might be permitted at a vaccination site?

### Non-Discrimination in General Operations: Eligibility Criteria

Eligibility criteria cannot screen out people with disabilities.

### Non-Discrimination in General Operations: Reasonable Modifications

Reasonable Modification to policies, practices, and procedures must be when it does not fundamentally alter the nature of the program.

### **Program and Facility Accessibility**

All **programs** must be accessible to and usable by people with disabilities when viewed in their entirety.

## **Program and Facility Accessibility**

This means:

- If constructed before 1990 under ADA or 1977 under the Rehab Act, not every building or every area of every building must be accessible
- Not all vaccine sites must be physically accessible
- **BUT** there must be accessible vaccine sites within reasonable geographic proximity, open similar hours or longer, providing the same services

### **Examples of Reasonable Modifications**

Some examples include:

- Assisting an individual who can't write due to their disability complete a form
- Notifying an autistic person wearing noise-canceling headphones in the waiting area that it is time for them to advance in the process

### **Examples of Reasonable Modifications**

Some examples include:

• Allowing someone with a behavioral health disability or intellectual disability to have a support person with them (possibly)

Modifications are not required when they cause a fundamental alteration to the nature of the program.

# **Questions for You**

Can you give some other examples of modifications to policies or procedures that might be required during the vaccine process?

### **Accessible Vaccine Sites**

Sites must have an accessible:

- Entrances/Exits
- Registration area
- Vaccination area
- Waiting area
- Restroom

# **Questions for You**

Can you give examples of barriers you or consumers have encountered during the vaccine process?

Do you think these barriers are prohibited under the ADA or the Rehabilitation Act?

### **Limitation on Obligations**

- Undue Burden
- Fundamental Alteration

# Vaccine Site Checklist Overview

# Vaccine Site Checklist

- The checklist consists of sections that can be used independently of each other.
- The checklist should be completed in its entirety to assess the accessibility of vaccination sites.
- It should be used for all vaccination sites including walk-in, drive-through, pop-up, and mobile unit sites.
- Obligations and considerations for at-home vaccinations.

### Section 1: Vaccination Registration and Appointment Checklist for Non-Structural Elements

- Provides instructions for people with disabilities registering for the vaccine online or by phone
- Is also a tool to assess:
  - Equally effective communication
  - Vaccine site's capacity to provide access to people with disabilities that is non-structural in nature

#### Check in

Is there a policy allowing companions to accompany people with disabilities who need on-site assistance?

#### Check in:

Are sign language interpreters available on-site to interpret for individuals who are Deaf, Hard of Hearing, or Deafblind during registration, the vaccination process, and while waiting after the vaccine is administered?

#### Check in:

Which dates and times are the sign language interpreters available?

Is the availability of sign language interpreters posted on the virtual registration site?

#### Check in:

Are peer support specialists available on-site or virtually to assist individuals with psychiatric disabilities who may need support while waiting at the vaccination site?

#### Check in:

Is there a policy allowing service animals to accompany people with disabilities?

[]Yes []No

Are vaccination site staff provided training on the service animal policy?

#### Check in:

Are there circumstances where would someone would be allowed to move to the front of the line because of their disability?

#### Check in:

Please describe examples of these circumstances.

#### [\_\_\_\_]

If "yes," have staff been instructed on this practice?

# Section 3: Structural Checklist for Drive-Through and Walk-in Vaccination Sites

• Tool to assess adherence of structural elements of vaccine sites with Americans with Disabilities Act Accessibility Guidelines (ADAAG)

# Supporting People with Disabilities During the Vaccination Process

## **Triggering Environments**

- Vaccine sites that are crowded, noisy, unpredictable, and confusing
- Ways to accommodate

# **Triggering Behaviors**

- Using a raised voice (even it is only meant to provide instruction)
- Expecting people to be able to move and speak quickly

# **Perceived Inappropriate Behavior**

What to do:

- Approach the person and calmly talk / interact with them
- Ask how you can help
- Brainstorm solutions together
- De-escalate

### **De-Escalation**

De-escalation strategies:

- 1. Be Empathic and Nonjudgmental
- 2. Respect Personal Space
- 3. Use Non-threatening Nonverbals
- 4. Keep Your Emotional Brain in-Check
- 5. Focus on Feelings

### **De-Escalation**

De-escalation strategies:

- 6. Ignore Challenging Questions
- 7. Set Limits
- 8. Choose Wisely What You Insist Upon
- 9. Allow Silence for Reflection
- 10.Allow Time for Decisions

### **De-Escalation**

Other de-escalation strategies:

- Move to a quieter area such as quiet space in the vaccine site
- Get the support of a peer specialist
- Call the Missouri Crisis Line: (573) 445-5035

### What to Do to Make the Vaccination Process More Comfortable

You should:

- Ask what the person needs.
- Invite them to the quiet low stimulation area.
- Invite them to move to the front of the line and explain what will happen next, if this is your practice.

### What to Do to Make the Vaccination Process More Comfortable

Create a lower stimulation environment by:

- Asking people to speak in low tones and modeling it
- Using incandescent lighting, where feasible

Provide objects that are soothing, such as:

- Fidget devices
- Weighted blankets

### What to Do to Make the Vaccination Process More Comfortable

Be flexible:

- Give injection in space outside of designated injection site.
- Permit people to walk or move.
- Walk or move with people if they want.
- Do you have examples?

## **Actions to Avoid During an Incident**

- Do not call 911!
  - Unless the person is threatening to physically hurt themselves or others.

### **Questions and Comments**

### Resources

#### Vaccines

- CDC: <u>Prevaccination Checklist for COVID-19 Vaccines</u>
- Immunization Action Coalition: <u>Screening Checklist for</u> <u>Contraindications to Vaccines for Adults</u>

#### **Access surveys**

- ADA Information Line
- Great Plains ADA Center
- U.S. Access Board



**Plain Language** 

- Self Advocacy Resource and Technical Assistance Center: <u>COVID-19 Vaccine Information in Plain</u> Language
- Autistic Self Advocacy Network: <u>COVID-19 Vaccine</u>
  Fact Sheet in Plain Language
- Association of University Centers on Disabilities: Tools for Using Plain Language and Easy Read



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# Thank you!

Melissa Marshall, J.D. melissa@disasterstrategies.org (860) 916-6786